

Revisions to Text from Public Comment, Council discussion, Mayor’s letter dtd 11.9.05 and Council subcommittee review 11.05

SALT LAKE CITY HOUSING POLICY STATEMENTS

PREAMBLE

The goal of Salt Lake City’s Housing Policies is to encourage and invite residential development in our downtown to enliven our most urban neighborhoods and to establish an urban residential tradition in the Capital City, while respecting and preserving the character and charm of surrounding predominantly residential districts. **Public Comment** The Housing Policies are intended to enhance, maintain and sustain a livable community that includes a vibrant downtown and other business areas integrated with surrounding neighborhoods that offer a wide range of housing choices for all income levels. The Housing Policies are designed to guide the City’s effort to develop new housing opportunities while preserving existing housing stock. The City recognizes that strong vibrant neighborhoods are fundamental to the health and vitality of the City and that residents, business owners and local government each have role to play in creating and sustaining ideal neighborhoods.

Salt Lake City faces significant housing and population challenges as it begins the 21st Century. The increase in land values, lack of available land; and encroachment of commercial development into neighborhoods previously dominated by residential uses have all combined to reduce available housing stock, and made affordable housing increasingly difficult to provide, particularly in the downtown area. ~~Other constraints to additional housing have resulted from the application of standards and requirements in existing land use regulations-~~ Policies, zoning and other regulatory barriers to housing that discourage residential development are contrary to the City’s housing policy and must be rationalized in the context of either public health and safety or broad public benefit. **Public Comment**

In the 1990s, Salt Lake City’s population grew by approximately 10,000 residents, marking the city’s first decade of population growth since the 1950s. At the same time, however, the suburban areas have experienced phenomenal population growth, and continue to grow at rates that far out pace Salt Lake City’s modest increases. The dispersal of the population threatens several of Salt Lake City’s traditional revenue sources, sales and property taxes, to the extent those sources are sensitive to residential population. The relative shift of population to the suburban areas has also affected Salt Lake City’s urban public schools, two of which have closed in recent years.

Salt Lake City sits poised on the brink of opportunity, and the housing policies that follow seek to maximize current and future opportunities. The construction of two light rail lines, for example, provides Salt Lake City with the opportunity to situate higher-density residential and commercial developments around transit stations. New developments, in configurations that are friendly to pedestrians and bicyclists, many residents and businesses near the stations easy access to light rail, thereby providing for greater urban vitality, lower costs of living, healthier lifestyles, and reduced vehicle dependence.

The City considers housing a high priority and intends the Housing Policies to be considered in:

1. City and Redevelopment Agency funding assistance.
2. Zoning and land use planning.
3. Master planning of neighborhoods.
4. Incentives and creative approaches for developers.
5. Incentives or permitting processes to maintain, increase and encourage a variety of housing styles, densities, prices or rents to accommodate all individuals as well as families of all types and sizes.

To achieve these strategic goals, the City will implement the following housing policies:

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A. NEW HOUSING DEVELOPMENT IN SALT LAKE CITY

The Mayor and the City Council support:

1. A city-wide variety of residential housing units including affordable housing.
2. Accommodating different types and intensities of residential development providing access to decent, safe and affordable housing for all Salt Lake City residents that does not consume more than 30% of their gross income.
3. Development of programs to meet the housing needs of all individuals whether employed by, working in or living within Salt Lake City.
4. Policies and programs that encourage home ownership and that will create an appropriate balance of rental and ownership opportunities in neighborhoods without jeopardizing an adequate supply of affordable housing.
5. Policies and programs that encourage single-family infill housing to attract middle income families.
Draft based on Council discussion 11.10.05
6. Policies and programs that that coordinate housing initiatives with the local school district. **Draft based on Council discussion 11.10.05**
7. New housing projects that incorporate and are consistent with requirements of the Federal Americans with Disabilities Act such as:
 - a. The number of accessible units that are required with new development.
 - b. Requirements or design standards for accessibility and visitability to all buildings and facilities. **Public Comment**
- ~~6-8.~~ Mixed-use and mixed-income concepts and projects that achieve vibrant, safe, integrated, walkable neighborhoods through a mix of uses and incomes in areas with established transportation, utilities and related public services that:
 - a. incorporate affordable housing when appropriate; and
 - b. incorporate an assortment of residential, commercial and professional office uses.
- ~~7-9.~~ Architectural designs compatible with neighborhoods that:
 - a. makes good use of and incorporate open space, even minimal amounts;
 - b. interface well with public spaces;
 - c. address parking needs in the least obtrusive manner possible; and
 - d. are creative, aesthetically pleasing and provide attractive public spaces, such as designated common areas, community centers, childcare, resident gathering places, and resident/community gardens, etc.

B. AFFORDABLE HOUSING

The Mayor and the City Council support:

1. All Salt Lake City residents having access to decent, safe and affordable housing.
2. The analysis of the impacts of fees and current zoning on affordable housing.
3. The dispersal of affordable, transitional and special needs housing city-wide and valley-wide.
4. The City providing examples of how affordable housing can be built, offering incentives for innovative projects that developers may not initially be willing to undertake and encouraging public/private partnerships to maximize housing opportunities.
5. Facilitating better coordination and communication among the wide variety of groups involved in housing.
6. Transit- and pedestrian-oriented housing developments.
7. Mixed-use and mixed-income concepts and projects that achieve vibrant, safe, integrated, walkable neighborhoods through a variety of uses and incomes in areas with established transportation, utilities and related public services and that:

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- a. incorporate affordable housing, whenever possible, in appropriate mixtures;
- b. incorporate an assortment of residential, commercial and professional office uses;
- c. are creative, aesthetically pleasing and provide attractive public spaces, such as designated common areas, community centers, childcare, resident gathering places, and resident/community gardens, etc.

The Council and Mayor recognize that there is a significant segment of the City’s population whose income level limit access to a full range of housing and may be unable to qualify for other established housing programs. The Council and Mayor recognize the need to address housing for this population. Draft based on Mayor’s letter 11.9.05 and Council discussion 11.10.05

C. HOUSING STOCK PRESERVATION, REHABILITATION

The Mayor and City Council advocate:

1. Policies and programs that generally support the preservation, rehabilitation, adaptive reuse of existing housing stock or replace the City’s housing stock. Continue to re-evaluate the City’s approach to housing loss mitigation. For example, focus mitigation requirements on situations where residential structures in residential zones and adopted master plans do not support an evolution to commercial use. including, the requirement of, at a minimum, a unit for unit replacement or a monetary contribution by developers to the City’s Housing Trust Fund in lieu of replacement. Draft based on Mayor’s letter 11.9.05 and Council discussion 11.10.05
2. Balancing the need to provide neighborhood support services and protecting viable residential neighborhoods from impacts created by commercial encroachment while at the same time, being sensitive to adopted master plans that acknowledge future commercial development and walkable community concepts. Draft based on Council discussion 11.10.05
- ~~2-3.~~ Promoting housing safety and quality through adequately funding by fees the City’s apartment inspection program.
- ~~3-4.~~ Adequately funding programs that assist home and apartment owners in rehabilitating and maintaining housing units.
- ~~4-5.~~ Reinvestment in existing urban and inner suburban areas.
- ~~5-6.~~ Preservation, and if possible, expansion, in appropriate areas of existing **subsidized and** Section 8 housing in the City. Public Comment

D. TRANSIT-ORIENTED DEVELOPMENT

The Mayor and City Council support:

1. Coordinated, comprehensive land use and transportation master planning. Specifically, the Council and Mayor support transit-oriented development as well as adequate, reliable public transportation in order to allow residents to easily access employment and residences.
2. A pedestrian and bicycle friendly environment throughout the City.
3. Housing densities and mixed uses and pedestrian-oriented urban design that support walking and the use of alternative and public transportation, depending on the characteristics of each area.
4. Appropriate housing densities and support retail in areas where public transit is available or can be provided and are accessible on foot.
5. Transit-oriented development with an affordable housing component where appropriate.

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E. ZONING

On a citywide basis, the Mayor and City Council endorse:

1. Policies and programs that preserve a balance of housing and business opportunities within the City to ensure the continued existence of a population base and business base. While the City supports mixed use development, it also recognizes that there are some zones that are not conducive to residential development. As such, the City will discourage any housing development in industrial-type zones.
2. A zoning designation to permit transitional housing on a small-scale basis.
3. Higher densities in affordable and mixed income and mixed-use housing developments if the developer incorporates features to minimize potential negative impacts such as buffer landscaping, usable open space, on-site amenities, support services, and underground vehicle parking.
4. Accessory housing units in single-family zones, subject to restrictions designed to limit impacts and protect neighborhood character.
5. Neighborhood anchor areas or commercial uses that are necessary to the function of residential neighborhoods or are compatible with residential activity.
6. Flexible application of zoning standards to encourage innovation and creative problem solving in new developments.
7. Continue review of potential negative impacts of zoning regulations on single family neighborhoods.

F. STREAMLINED PERMIT PROCESS

The Mayor and City Council endorse:

1. Continuation of the review of reducing the negative affects of building codes and regulations on housing and other possible solutions when available.
2. Streamlining the review and permit processes for developments that offer innovative design options and has a positive impact on neighborhoods.
3. Implementation of a "One Stop Counter" or other means of providing better, faster customer service.

G. DOWNTOWN HOUSING

The Mayor and the City Council support:

1. Development of housing available at all ranges of income levels.
2. Conducting an inventory and zoning review of land within the Downtown that could be used for housing sites, and studying the feasibility of purchasing the sites for housing uses, and considering the narrowing of streets.
3. Exploring ways to protect multi-family housing units east of 200 East between South Temple and 400 South and encouraging in-fill development housing east of 200 East.
4. Encouraging retail support services that support increased residential population and downtown workers.

H. FUNDING MECHANISM

The Mayor and the City Council support:

1. Increasing the housing stock via public nonprofit and/or for profit partnerships.
2. Maintaining the Salt Lake City Community Housing Plan that outlines annual sources and uses of funds for housing and housing programs.
3. Maintaining public reviews and input relating to use of City housing monies through the City's Housing Trust Fund Advisory Board.
4. Establishing a permanent funding source for the Housing Trust Fund.

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I. MARKETING AND EDUCATION ON HOUSING IN SALT LAKE CITY

The Mayor and the City Council encourage:

1. Development of educational programs on density, affordable housing and home buyer issues.
2. Sponsor education programs for developers and community councils to dispel myths and stereotypes about high density and affordable housing.
3. Development of public/private partnerships to market housing and educate the public on housing issues.
4. Marketing programs to highlight Salt Lake City's housing strengths and opportunities.
5. Utilize market research to develop aggressive public marketing campaigns to entice area residents to live in Salt Lake City and to guide the efforts of the City, the RDA and the development community in their efforts to develop housing within the City.

J. HOMELESS, TRANSITIONAL AND SPECIAL NEEDS ISSUES

The Mayor and the City Council support:

1. The continuation of co-locating human services and creating a collaborative environment in the Rio Grande community area to ensure that affluent, low-income and moderate-income populations can live, work and flourish together.
2. The efforts of the "Long Range Planning for Sheltering Needs of Homeless Persons Committee" in creating a County-wide ten-year plan to end chronic homelessness.
3. The creation of permanently affordable housing with appropriate case management for formerly homeless people to reduce the demand on existing services for the homeless.
4. Where possible, small scale, low density, scattered site locations, 100% low-income residential developments based on quality design, good management, and an established neighborhood social support structure

K. HISTORIC PRESERVATION

The Mayor and the City Council support preservation of valued historic structures deemed significant or contributing to the cultural or architectural heritage of the City based on the completion of the proposed historic resource survey that would be updated every five years.

L. GROWTH TARGETS

The Mayor and the City Council support development and maintenance of a city-wide plan for attracting population growth in Salt Lake City.

1. Salt Lake City should set and achieve 5-, 10-, and 20-year growth targets. This will help maintain the City’s status as Utah’s largest city.
2. Salt Lake City should use all available tools, as appropriate, including zoning, permitting, fees and incentives, to achieve these growth targets.

The City is moving forward with a planning process for the Northwest quadrant of the City. The Council recognizes the significance of the Northwest quadrant and the need to accommodate future growth in this area. The Council supports revisiting the policies in the Housing Plan as once planning for this area is complete. Draft based on Council discussion 11.10.05

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M. CITY FUNDED PROJECTS

One of the purposes of Salt Lake City’s Housing Policies is to assist the City to achieve a diverse and balanced community with housing that offers a wide range of choices for all income levels. In order to meet this purpose, affordable housing should be available in all neighborhoods and not concentrated in a few areas of the City. Encouraging a variety of low, medium and high density housing developments for all income levels will help to enhance, maintain and sustain livable, viable neighborhoods.

Preservation and creation of affordable housing are high priorities and the City will continue to provide financial assistance to projects that meet the goals of this policy statement.

~~The average percentage of households whose income is below poverty level in Salt Lake City is 13.6%. The City is concerned about census tracts where the poverty percentage is 26% or higher. In the interest of fostering strong, sustainable neighborhoods, this policy discourages additional low income housing in neighborhoods that currently have at least two times the average poverty rate in Salt Lake City. (Please see attached map.)~~ **Council discussion**

The City’s Housing policy supports a planning process for all City sponsored housing activity that provides a coordinated approach for all housing agencies operating in the City with participation of the Redevelopment Agency, City Administrators, City Council, City Housing Authority, various City-based housing and neighborhood development organizations and the private sector. **Public Comment with Council subcommittee revisions**

Housing projects that include a request for City funding will be evaluated based on the following criteria in section A through E below. The City acknowledges that there will be housing projects that do not meet the criteria while at the same time do meet other land use development requirements. These projects will continue to be considered through the City’s regulatory processes but will not be eligible for City funding assistance. **Council subcommittee recommendation**

A. Rental Project – New Construction and Adaptive Reuses

1. Project provides a mix of incomes that includes affordable, middle and high-end markets.
2. Project is financially viable and includes: a) new construction - reasonable developer fees and equity contributions, b) adaptive reuse/rehab - continues ownership. (as identified in the ‘Preferred Housing Criteria’ chart.)
3. Project will improve and add value to the neighborhood.
4. Project is consistent with adopted City master plans, zoning and other regulations or the application contains a detailed statement of changes that would be required (verified by the Planning Division) and the supporting policy reasons for those changes.

Council discussion/ Council subcommittee recommendation

B. Home Ownership Project – New Construction and Adaptive Reuses

1. Project provides a mix of incomes that includes affordable, middle and high-end markets.
2. Project is financially viable and includes : a) new construction - reasonable developer fees and equity contributions, b) adaptive reuse/rehab - continues ownership. (as identified in the ‘Preferred Housing Criteria’ chart.)
3. Project will improve and add value to the neighborhood.

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4. Project is consistent with adopted City master plans, zoning and other regulations or the application contains a detailed statement of changes that would be required (verified by the Planning Division) and the supporting policy reasons for those changes.

Council discussion/ Council subcommittee recommendation

C. Rehabilitation Project

Multi-family units will be considered for financial support if the properties are rehabilitated and the income level of the residents remains unchanged.

D. Transit Housing Project

Projects located in transit districts, that would otherwise not be eligible for City **and Redevelopment Agency** funding assistance (~~based on the poverty level in the census tract~~), will be considered as exceptions for City **and Redevelopment Agency** funding on a case by case basis in order to continue the City policy of encouraging development near transit. Public Comment Projects will be evaluated based on the following criteria.

1. Project provides a mix of incomes that includes affordable, middle and high-end markets.
2. Project is financially viable and includes: a) new construction - reasonable developer fees and equity contributions, b) adaptive reuse/rehab - continues ownership. (as identified in the ‘Preferred Housing Criteria’ chart.)
3. Project will improve and add value to the neighborhood.
4. Project is consistent with adopted City master plans, zoning and other regulations or the application contains a detailed statement of changes that would be required (verified by the Planning Division) and the supporting policy reasons for those changes.

Council discussion/ Council subcommittee recommendation

E. Special Needs Housing Project

Projects will be reviewed on a case by case basis. Salt Lake City will follow the definition of special needs housing as defined by the U.S. Department of Housing and Urban Development. HUD has identified the following as populations with special needs: homeless, elderly, frail elderly, persons with disabilities, persons with alcohol or other drug addiction, persons with HIV/AIDS and their families and public housing residents.

Additional considerations:

The Council supports using the “Preferred Housing Loan Criteria” to be used by the City Housing Trust Fund Board, the Redevelopment Advisory Committee and the Redevelopment Agency in evaluating funding requests for housing projects to be constructed in the City. (Please see attached chart) **Council subcommittee recommendation**